



#### **Cost Price and Finance**

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### **Agenda**

- Award Fee
- Definition of Cost or Pricing Data
- Excessive Pass-Thru
- ▶T&M Contracts



#### **Award Fee**

- Objective criteria will be used to measure contractor performance
- Standard performance measures to ensure earned award fees equal contractor performance
- HCA D&F for CPAF contracts
- DFARS Case 2006-D021
- New policy on provisional award fee?



## **Definition of Cost or Pricing Data**

- Cost or pricing data
- Certified cost or pricing data
- Information [Data] other than [certified] cost or pricing data
- Get data needed to determine fair and reasonable prices
- FAR Case 2005-036



## **Excessive Pass-Through Charges**

- Prohibition on "excessive passthrough" charges
  - Charges for indirect costs and profit on work performed by a subcontractor when upper-tier contractor adds no or negligible value <u>are</u> excessive pass-through
  - Charges for managing subcontracts, including applicable indirect costs and profit, <u>are not</u> excessive pass-through
- ▶ DFARS Case 2006-D057



## Time-and-Materials/Labor-Hour

- New Rules
- Problems Under the New Rules
- GAO Study on DoD's Use of T&M's
- Pending Legislation
- Future of T&Ms in DoD



#### **New Rules**

- FAR Case 2003-027, Commercial T&Ms
- FAR Case 2004-015, Noncommercial T&Ms
- DFARS Case 2006-D030, Noncommercial, competitively awarded DoD T&Ms



# Problems Under the New Rules

Payments on Time-and-Materials and Labor-Hourn Contracts FAR Case 2007-003



#### **Commercial T&M Problems**

- Payment and acceptance
  - Termination for cause
  - Nonconforming supplies and services



# Non-Commercial T&M Problems

- ► T&M clause conflicts with Allowable Cost and Payment clause
- Clause unclear on prompt payment interest for interim payments



#### GAO on DoD's Use of T&Ms

- Defense Contracting: Improved Insight And Controls Needed over DoD's Time-and Materials Contracts (GAO-07-273 June 1, 2007)
- DFARS Case 2007-D021, Limitations on DoD Non-Commercial T&M Contracts



### **Primary Objectives**

- Identify T&M spending trends and determine—
  - What DoD is buying
  - Why DoD is using T&Ms
  - Whether T&Ms are used when other contract types are suitable



### **T&M Spending Trends**

- T&M spending increased from \$5B in 1996 to over \$9.6B in 2005
- Steady 5.9 6.8% of overall service contract spending



#### What DoD is Buying

- Over 75% for 3 categories of services
  - \$4.2B Professional, administrative, and management support services
  - \$1.8B Information technology and communications
  - \$1.3B Maintenance, repair, and rebuilding of equipment



## Why DoD is Using T&M

- Ease
- Speed
- Flexibility



### **Appropriate Contract Type**

- Written justifications do not address why other contract types are not suitable
- 82% T&M spending through orders under indefinite-delivery contracts
- T&Ms default contract type on indefinite-delivery contracts



#### **GAO** Recommendations

- Noncommercial T&M
  - Adopt commercial D&F requirements
  - Structure indefinite-delivery contracts to authorize multiple contra types
- HCAs determine if T&Ms are the default contract type



### **Pending Legislation**

DoD FY08 Authorization Act (S. 1548)

Sec. 823, Clarification of Rules Regarding the Procurement of Commercial Services



## **Prohibit T&M Except for**

#### Sec. 823

- Commercial services procured for support of a commercial item, as described in section 4(12)(E) of the OFPP Act
- Emergency repair services

#### SARA

- Commercial services procured for support of a commercial item, as described in section 4(12)(E) of the OFPP Act
- Any other category of commercial services that is designated by OFPP



#### **Future of T&Ms in DoD**

We are headed down a road of more restrictive use.